



48 Governments 1 Nation

THE ANNUAL **STATE** OF DEVOLUTION

ADDRESS



H.E. FCPA AHMED ABDULLAHI, EGH
CHAIR, COUNCIL OF GOVERNORS

6th

**AUGUST
2026**



11:30AM

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HAPPENING LIVE



COUNCIL OF GOVERNORS - Kenya



Council of Governors-Kenya



@KenyaGovernors



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AGRICULTURE AND LIVESTOCK

sector's
contribution
to
GDP
growth

23.2%

2025

2024

22.4%





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Agricultural output rise

Kshs
4.07 T

2025

Kshs
3.64 T

2024





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Horticulture

Kshs
216.5 B

**Amount generated from
Horticulture export up
from Kshs 203.6 billion
in 2024**



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Coffee

Kshs
52.1 B

**Amount generated from
Coffee export in 2025 up
from Kshs 38.4 billion
in 2024**



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Tea

Kshs

187.1B

**Amount generated from
Tea export in 2025**



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Paddy rice

180,100

tonnes

Paddy rice output

Maize

178,000

tonnes

Maize output



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Milk production

**1.01 billion
litres**

**Milk production
in 2025**





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Cotton production

8,800



6,200

**This has contributed to the revival
of the textile and apparel industry**



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Wheat production

2025 **240,600**
Tonnes

2024 **294,300**
Tonnes





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Sugarcane production

2024

**9.4 million
tonnes**



**7.1 million
tonnes**
2025



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vaccination programmes

4.17
million



**Number of animals
vaccinated in the year 2025**



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Artificial insemination services

59,594



**Number of animals
inseminations across Counties**





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Fertilizer procurement

272,816

**No. of fertilizer
bags procured**

305,000

**No. of farmers who
benefited**





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Irrigation infrastructure

97,000

**No of farmers supported
through irrigation
infrastructure**



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Fodder production

7.4

million tonnes

**tonnes of fodder produced
for nearly 88,300
beneficiaries**



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Agriculture Training Centres

102,958

**Number of farmers trained
across Counties**



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Chicks Distribution

232,000

**Number of chicks distributed
across Counties**





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ASALs & DRM

79%

**of Counties enacted
Disaster Risk
Management Acts**

57%

**of Counties
operationalized
Disaster Risk
Management Acts**

62%

**of Counties developed
Disaster Risk
Management policies**

79%

**of Counties
operationalized
Disaster Risk
Management policies**



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ASALs & DRM

83%

**of Counties developed
County Emergency
Operational Plans**

94%

**of Counties have
operational firefighting
Departments**





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Health Services | County allocation

**Kshs
154.58
billion**

2025

**11.7%
Increase**

**Kshs
137.57
billion**

2024





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SHA Registration

30.1 million

**Number of
Kenyans
registered
under
SHA**

SHA | Social Health
Authority
Bima Borz, Afya Nyumbani

TO REGISTER

DIAL *147#
www.SHA.go.ke





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Facility Improvement Financing (FIF)

44

**Counties have
enacted the
Facility
Improvement
Financing (FIF)
Acts**

**collections have improved from Kshs 16.9
billion to Kshs 24.01 billion surpassing
their annual targets**



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Health Workforce

98,907

**Total health workforce
across Counties excluding
those in national referral,
faith-based and private
hospitals**

+



26%
Decline



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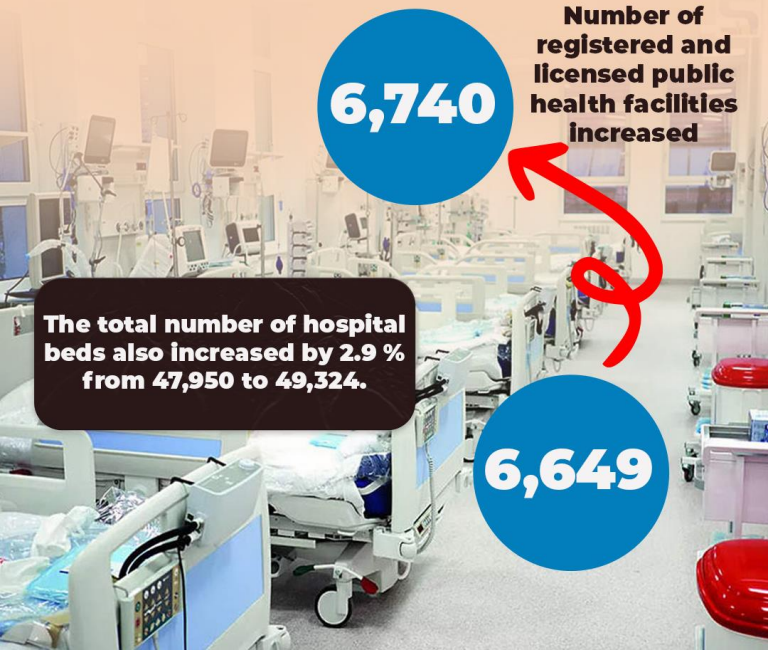
Health infrastructure

6,740

**Number of
registered and
licensed public
health facilities
increased**

**The total number of hospital
beds also increased by 2.9 %
from 47,950 to 49,324.**

6,649





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Ambulance fleet

583

fleet increase

566

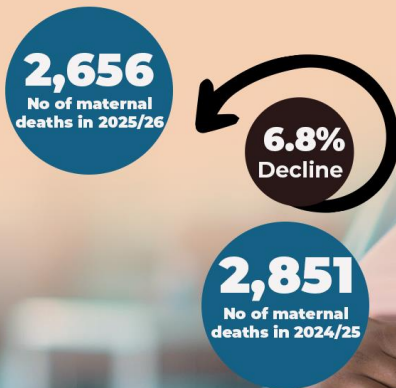
**175 public emergency
departments received
specialized
emergency care
training, compared to
85 in the previous
year**



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Maternal Health



Neonatal deaths fell significantly from 6,909 to 5,777 and teenage pregnancies decreased by 19.7 %, reflecting progress in reproductive and maternal health interventions.



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Maternal Health

Skilled birth deliveries dropped by 23%, from 709,281 to 543,237 and fourth antenatal care (ANC) visits decreased by 19%, from 459,489 to 368,585.





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Maternal Health



Maternal and Perinatal Death Surveillance and Response (MPDSR) improved significantly, with all 47 Counties conducting weekly monitoring, compared to only 34 Counties in the previous financial year.

PROVINCIAL

MODERATOR



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Primary Care Networks



Total number of active Community Health Promoters (CHPs) is 107,831.



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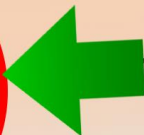
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Finance and Economic Planning

Kshs
633.3
billion

Projected
total revenue
FY 2025/26



**Development
expenditure**

Kshs
234.33
billion

**Recurrent
expenditure**

Kshs
398.97
billion





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Revenue sources

**Equitable
share**

**Kshs
415
billion**

**Additional
allocations**

**Kshs
71.98
billion**

**Projected Own
Source Revenue**

**Kshs
100.13
billion**

**Unspent
balances**

**Kshs
46.19
billion**



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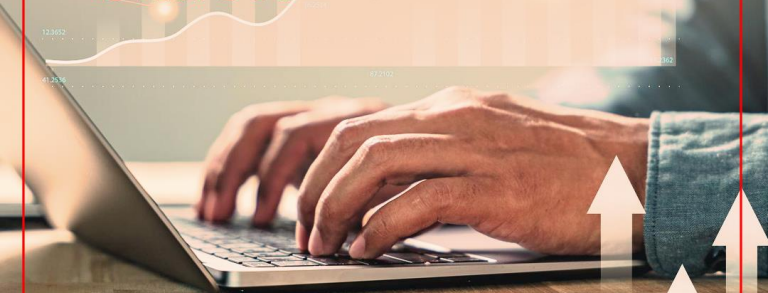
Revenue Collection

Kshs

53.88
billion



**Total amount
recorded during
the first nine
months of FY
2025/26**





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Outstanding pending bills

Kshs
156.84
billion

**Total Outstanding
pending bills
as of 31st March
2026**





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Lands, Housing & Urban Development sector

21

**Number of
Counties with
approved their
County Spatial
Plans (CSPs)**

11

**Number of Counties
counties submitted
draft CSPs to their
County Assemblies
for approval**



**Ten (10) Counties were at the situational
analysis stage and five (5) were at the
inception stage**

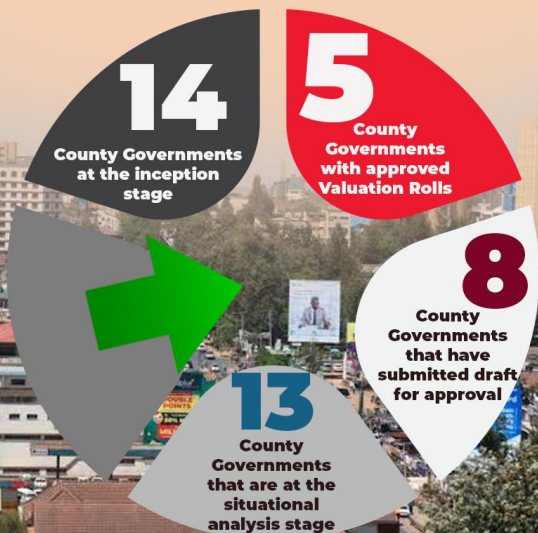


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Valuation Rolls





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Digital Land Governance

14

GIS

**Number of County Governments
that have been supported to
develop County Land Information
Management Systems**



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Municipalities & urban areas

**Additional municipalities
that were granted
municipal charters,
bringing the total to
123 chartered urban
areas**

5



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Municipalities & urban areas

**Thika Municipality
is in the process
of attaining city
status**





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Affordable Housing

**Counties established
County Rural and
Urban Affordable
Housing
Committee**

42



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Transport, Infrastructure and Energy



Kshs
31
billion

**Amount allocated by
County Governments for
road construction**



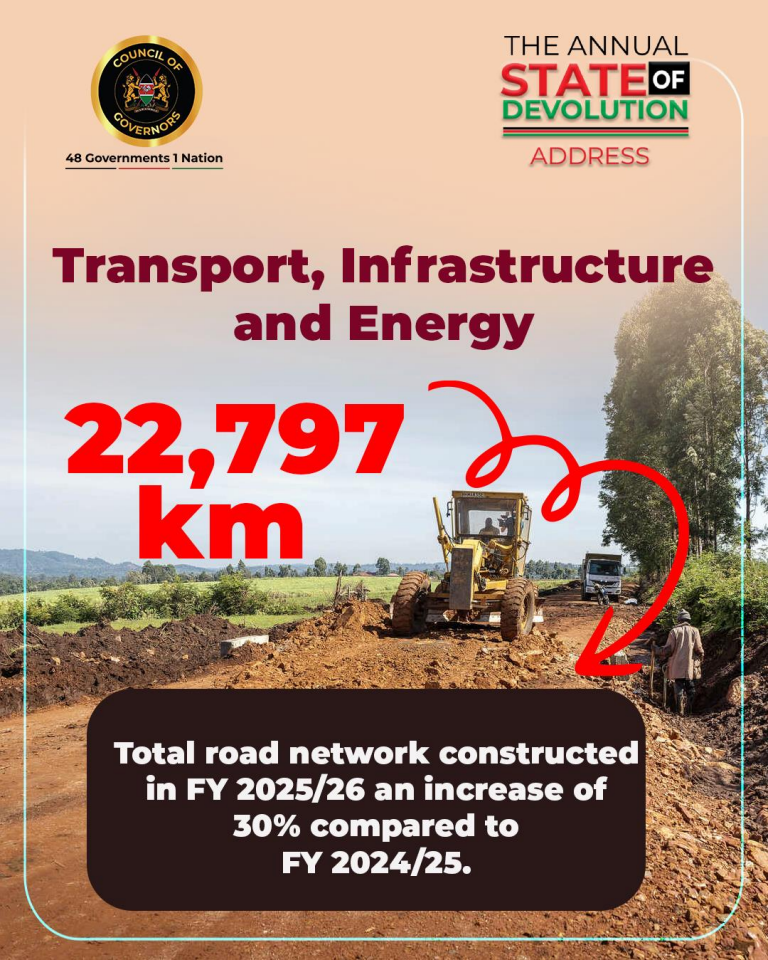
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Transport, Infrastructure and Energy

22,797 km

A background photograph showing a yellow bulldozer working on a dirt road in a rural area. A white truck is visible in the distance, and a person is standing on the right side of the road. A large red arrow points from the '22,797 km' text to the road construction scene.

**Total road network constructed
in FY 2025/26 an increase of
30% compared to
FY 2024/25.**



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Transport, Infrastructure and Energy

Kshs
3.6
billion

**County Governments received
from Road Maintenance
Levy Fund (RMLF)**



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Transport, Infrastructure and Energy

28

**Number of Counties that
operationalized
County Transport and
Safety Committees**

**Counties that
implemented a
range of road safety
initiatives
aimed at reducing
accidents**

32





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Transport, Infrastructure and Energy

**24 County Governments registered
200 Public Service Vehicle (PSV)
saccos while 26 Counties registered
862 boda bodas and tuk tuk saccos.**





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County Energy Plans

5



Number of County Governments that approved their County Energy Plans (CEPs) bringing the total number of Counties with approved CEPs to 12.



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Rural Electrification

52,000



**No. of Households were
targeted for grid connections
across 31 Counties**



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Rural Electrification

In FY 2025/26, 19 County Governments solarized 66 public facilities including dispensaries, hospitals, Early Childhood Development and Education (ECDE) Centres, County offices and markets





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Rural Electrification

12,546

**38 County Governments have installed
12,546 solar streetlights in markets
and urban areas.**

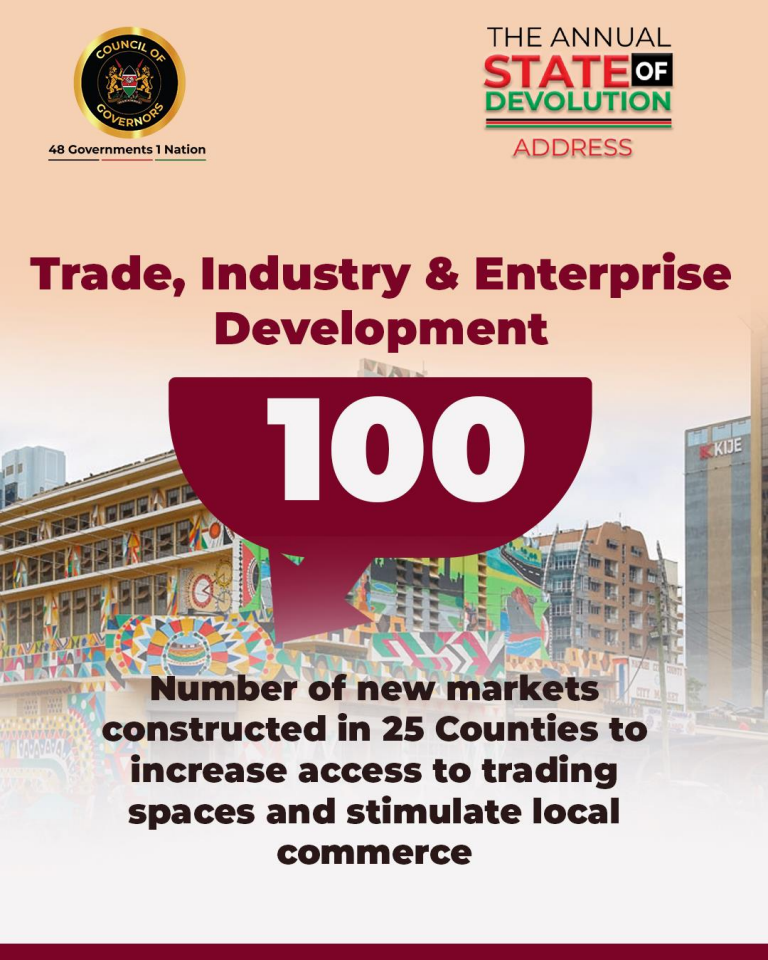


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Trade, Industry & Enterprise Development

The background of the slide is a photograph of a city street. On the left, there is a large, multi-story building with a colorful mural on its facade. The mural features various geometric patterns and symbols. To the right, there are other buildings, including a tall one with a "KIE" sign. The overall scene is urban and vibrant.

100

**Number of new markets
constructed in 25 Counties to
increase access to trading
spaces and stimulate local
commerce**



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Trade, Industry & Enterprise Development

A background image of a busy market stall. A person is visible behind the stall, which is filled with various goods, including colorful woven baskets, bags, and other market items. The scene is vibrant and shows a typical market environment.

171



**Number of existing markets that
Counties have rehabilitated and
renovated to improve sanitation,
accessibility, safety**



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Trade, Industry & Enterprise Development

A photograph of a woman in a patterned top and dark skirt standing in front of a shop. A large black circle with the number '1,006,040' in white is overlaid on the image. A white arrow points from the circle towards the shop entrance. The shop has a sign that says 'EQUITY AGENT' and various other posters and notices on its walls.

1,006,040

The number of enterprises issued with trade licences rose by 19%, from 845,411 businesses reaching a record 1,006,040 businesses.



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Trade, Industry & Enterprise Development

16

Counties established County Investment Units, Authorities, Boards, or similar arrangements to spearhead investment promotion initiatives





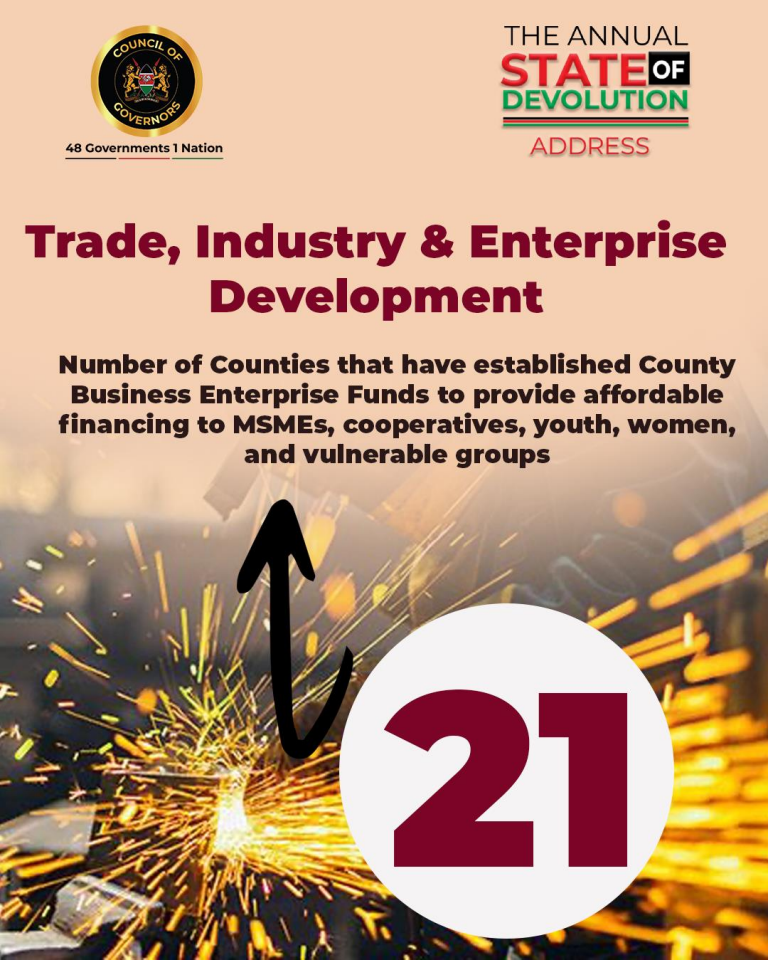
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Trade, Industry & Enterprise Development

Number of Counties that have established County Business Enterprise Funds to provide affordable financing to MSMEs, cooperatives, youth, women, and vulnerable groups



21



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Tourism and Wildlife

23



Number of Counties with existing County specific tourism related legislation, policies, regulations, or planning frameworks.



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Tourism and Wildlife



Counties are increasingly undertaking conservation and ecosystem management initiatives including: community awareness and sensitization programmes on conservation and human-wildlife coexistence; habitat restoration through tree planting



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Tourism and Wildlife

Counties have increasingly utilized cultural festivals, investment forums, trade fairs, conferences and sports events to position themselves as emerging tourism and investment destinations.



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Natural Resources Management



30



Number of Counties that have developed the County environmental policies and laws with objective to handle matters environmental, air and noise pollution control, restoration, waste management and sand harvesting



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Natural Resources Management

Kshs.

3,097,775,260



**Amount allocated across
Counties to environmental
management.**



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Natural Resources Management



Counties have collectively allocated Kshs. 42,730,000 towards the CENCOMs. Currently, there are 23 operational CENCOMs; 12 CENCOMs have served their terms; and 9 CENCOMs have been gazetted but are not operational.



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waste management



The number of operational Material Recovery Facilities (MRFs) increased from 68 to 83, while sanitary landfills are now operational in 29 Counties.



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waste management



Counties have expanded their fleet of waste handling equipment, including skip loaders, trailers, trucks, compactors, and earth-moving machinery, significantly enhancing waste collection efficiency and service coverage



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Climate change

Kshs
7.6
billion



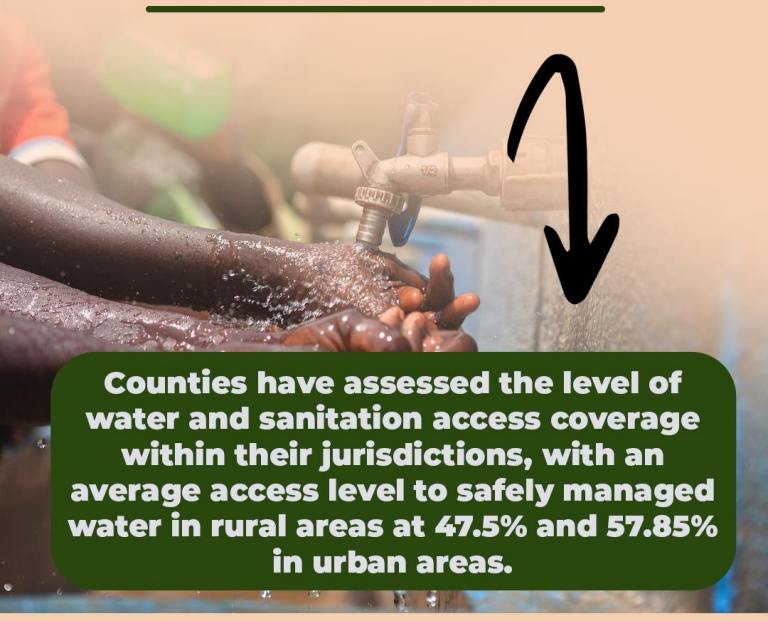
**Amount allocated to climate
change response across
Counties**



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Water and Sanitation



Counties have assessed the level of water and sanitation access coverage within their jurisdictions, with an average access level to safely managed water in rural areas at 47.5% and 57.85% in urban areas.



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Water and Sanitation

108

**Number of
registered
registered
County-Owned
Water Service
Providers**

**over
3,700**

**small-scale
service providers
are supporting
water service
delivery across
urban and rural
areas**



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Water and Sanitation



1590

**Number of new
water projects
constructed by
counties in the FY
2025/26**

1519

**Number of
rehabilitated water
projects by counties
in the FY 2025/26**



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Water and Sanitation

**2.8km to
2.6km**

**the distance to
improved water
facilities has
reduced**



**The number of boreholes, water pans and
small dams has increased to 5112, 624 and 305
respectively.**



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Forestry

17

**Number of
Counties that have
developed forestry
legislation,
policies, and
regulations**

ksh

43,600,000.

**OSR generation by the
Counties from
administering
certificates of origin
and movement permits
for farm forestry
products**





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Forestry

72,485,913



**Number of
trees Counties
planted in the
FY 2025/2026**

**Number of
tree nurseries
established in
the FY
2025/2026**

192





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Artisanal mining

24



**Artisanal mining committees
Set to strengthen
coordination, promote
sustainable extraction
practices, and support
rehabilitation of mined areas**



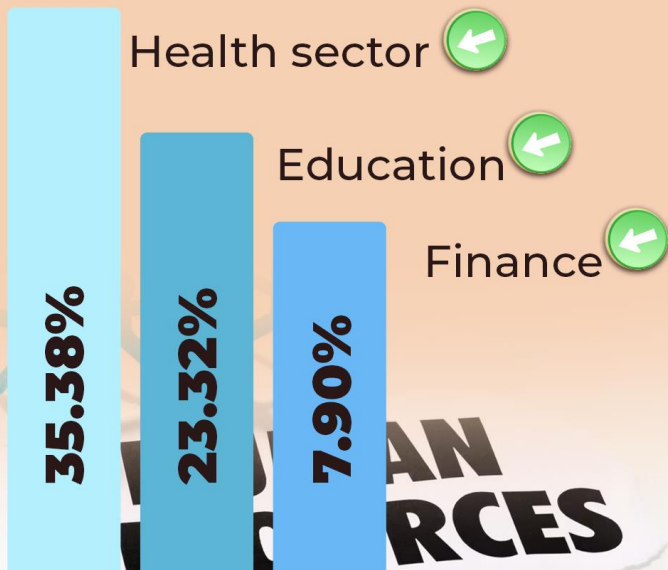
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Human Resource, Labour & Social Welfare

Sectors accounting for the largest share of human resource





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Blue Economy

10

**Number of Counties that
have enacted Blue
Economy related
legislation**





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Blue Economy

22



Number of Counties that reported the adoption of integrated aquatic ecosystem management approaches, including spatial zoning, temporal fishing closures and protection of breeding





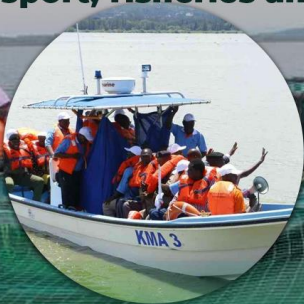
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1,866

**Number of trained individuals on
Blue-economy related skills (Maritime
transport, fisheries and aquaculture)**



**Counties licenced 34,216 licensed fishers,
a slight decline from 38,506 recorded in
2024/25.**



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Blue Economy

34,216

Number of licensed fishers which is a slight decline from 38,506 recorded in 2024/25

Similarly, the number of licensed fishing vessels, which stood at 13,666 in 2024/25 declined to 10,879 in 2026. This reduction mirrors the need for broader consolidation in licensing and reflects heightened regulatory scrutiny, safety compliance requirements, and operational challenges facing fishers.



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Blue Economy

**Number of fish
markets
constructed in FY
2025/26 adding to
the 17 markets**

12





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Education

3,121,429

Number of pupils who enrolled in pre-primary education in both public and private which is a 7.1% increase from the previous year



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Education



1,573,526

Boys enrollment

1,547,903

Girls enrollment

50.4%.

49.6%



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Education

2025

48,190

**Increase in the
number of pre-primary
schools**

47,769

2024



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Education

The number of pre-primary teachers employed in the period under review increased bringing the pupil teacher ratio to 38:1

81,843

78,101





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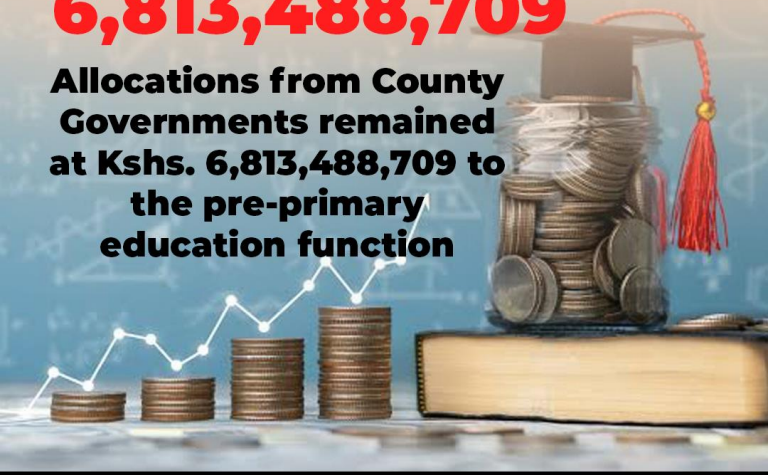
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Education

Kshs.

6,813,488,709

Allocations from County Governments remained at Kshs. 6,813,488,709 to the pre-primary education function





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Vocational training

1188

**Total number of
vocational training
centres**

1070
Public

118
Private

**The current enrollment stands at 147,680
trainees, 84,962 being male trainees and
62,718 being female trainees**



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Gender, Youth, Sports, Culture and Social Services

3,863,222,731



**Amount County Governments collectively
allocated towards programmes under this
sector**



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Gender, Youth, Sports, Culture and Social Services

30

**Counties that have
operational
gender-related
laws and policies**



**Counties that have enacted
SGBV policies and legislative
frameworks**



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Gender, Youth, Sports, Culture and Social Services

26

**County
Governments that
have established
Women, Youth and
PWD Funds,
revolving funds, and
economic
empowerment
funds.**





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Gender, Youth, Sports, Culture and Social Services

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**Counties that have
operational County
Gender Sector
Working Groups**

**Counties that have
policies and
legislation promoting
the rights and
inclusion of persons
with disabilities**

35





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Gender, Youth, Sports, Culture and Social Services

15

**Number of Counties
with sports-related
policies and
legislation in place
to guide sports
development**

348

**Number of operational
sports facilities,
including stadia, sports
complexes and
playgrounds**



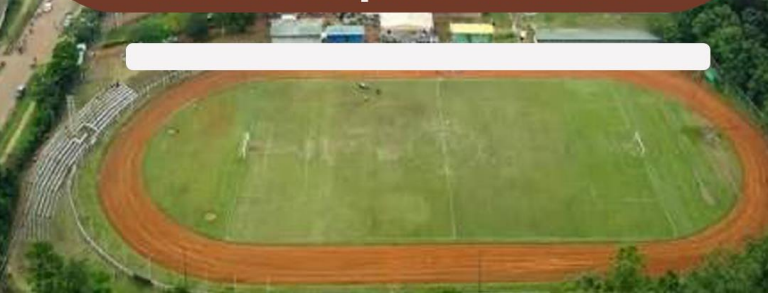
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Gender, Youth, Sports, Culture and Social Services

Approximately 30 sports facilities were constructed or completed, while 61 sports facilities were rehabilitated and upgraded. In addition, Counties implemented approximately 134 sports programmes and activities, benefiting an estimated 33,500 people through talent development initiatives





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Gender, Youth, Sports, Culture and Social Services

To support youth empowerment, a total of 34 Counties have operational youth policies and legislative frameworks, while 35 Counties have youth-friendly service establishments



AGPO

Access To Government Procurement Opportunities



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Legal, Constitutional Affairs and Intergovernmental Relations

A significant judgment affecting devolution was Environmental Petition E026 of 2024 (consolidated with E022 of 2024), David Kihlu & Others vs NEMA and 5 Others, delivered on 12 February 2026 by the Environment and Land Court. The Court held that the National Environmental Management Authority (NEMA) acted unconstitutionally by issuing a public notice on 8 April 2024 requiring the use of 100% biodegradable garbage bags without adequate public participation and without ensuring that Counties had the necessary MRFs and supporting infrastructure.

A wooden gavel rests on a wooden block next to a rectangular sign with the word 'JUDGMENT' in gold capital letters.

JUDGMENT



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**Number of full Council
meetings held to
discuss key matters
affecting County
Governments**





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**Counties reporting
legal frameworks for
County Health Services**

34

**Counties reporting
legal frameworks for
Agriculture**

36

**Counties reporting
legal frameworks for
Trade**

31

**Counties reporting
legal frameworks for
Environmental
Management**



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Data reveals gaps in a distinct set of lower-coverage sectors, which represent the least legislated functional areas in 2026. These sectors are Control of Drugs and Pornography, County Planning and Development, and Early Childhood Development (ECDE/Pre-Primary Education) and Disaster Management,



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Knowledge Sharing and Peer to Peer Learning

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**Number of County success stories
during the year under review, up
from 31 County success stories in the
last FY**